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## UNITED STATES DISTRICT COURT

#### NORTHERN DISTRICT OF CALIFORNIA

#### SAN JOSE DIVISION

UNITED STATES OF AMERICA, Plaintiff,

v.

JENNIFER YANG AND DANIEL WU, Defendants.

Case No. 16-CR-00334-LHK

ORDER DENYING DEFENDANT JENNIFER YANG'S MOTIONS IN LIMINE

Re: Dkt. Nos. 167, 168, 171

On October 12, 2017, a federal grand jury returned a Superseding Indictment charging Defendants Jennifer Yang and Daniel Wu with one count of conspiracy ("Count 1"), three counts of visa fraud ("Counts 2 through 4"), two counts of mail fraud ("Counts 5 and 6"), and two counts of aggravated identity theft ("Counts 7 and 8"). ECF No. 4 ("Superseding Indictment"). The Superseding Indictment also charges Defendant Jennifer Yang with two counts of money laundering ("Counts 9 and 10"). *Id.* Trial in this case is scheduled to begin on November 12, 2019. A pre-trial conference will take place on October 30, 2019.

On October 15, 2019, in advance of the pre-trial conference, Defendant Yang filed four motions in limine: (1) Motion in Limine No. 1 to Exclude Certain Documents Located in the Bates Ranges Provided for Government Exhibits One Through Nine, ECF No. 167, which Defendant

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Wu joins, ECF No. 177; (2) Motion in Limine No. 2 Re: Christine Sarapu, ECF No. 168, which Defendant Wu joins, ECF No. 177; (3) Motion in Limine No. 3 to Exclude Government 404(b) Evidence, ECF No. 170; and (4) Motion in Limine No. 4 to Exclude Evidence Regarding Ms. Yang's Personal Expenses and Bank Accounts, ECF No. 171. The Government filed oppositions on October 22, 2019. ECF Nos. 190, 191, 193. The Court resolved Defendant Yang's Motion in Limine No. 3 in its October 25, 2019 order. ECF No. 200. Defendant Yang's three remaining motions in limine are now before the Court. Having considered the parties' submissions, the relevant law, and the record in this case, the Court DENIES all three remaining motions in limine.

#### I. LEGAL STANDARD

Motions in limine are a "procedural mechanism to limit in advance testimony or evidence in a particular area." *United States v. Heller*, 551 F.3d 1108, 1111 (9th Cir. 2009). Like other pretrial motions, motions in limine are "useful tools to resolve issues which would otherwise clutter up the trial." *City of Pomona v. SQM N. Am. Corp.*, 866 F.3d 1060, 1070 (9th Cir. 2017). Accordingly, "a ruling on a motion in limine is essentially a preliminary opinion that falls entirely within the discretion of the district court." *Id.*; *see Luce v. United States*, 469 U.S. 38, 41 n. 4 (1984) (explaining that a court may rule in limine "pursuant to the district court's inherent authority to manage the course of trials").

In many instances, however, rulings "should be deferred until trial, so that questions of foundation, relevancy, and potential prejudice may be resolved in proper context." *United States v. Pac. Gas & Elec. Co.*, 178 F. Supp. 3d 927, 941 (N.D. Cal. 2016). For example, in order to exclude evidence on a motion in limine, "the evidence must be inadmissible on all potential grounds." *McConnell v. Wal-Mart Stores, Inc.*, 995 F. Supp. 2d 1164, 1167 (D. Nev. 2014). Thus, denial of a motion in limine to exclude certain evidence does not mean that all evidence contemplated by the motion will be admitted, only that the court is unable to make a comprehensive ruling in advance of trial. *Id.* Moreover, even if a district court does rule in limine, the court may "change its ruling at trial because testimony may bring facts to the district court's attention that it did not anticipate at the time of its initial ruling." *City of Pomona*, 866

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F.3d at 1070; see also Ohler v. United States, 529 U.S. 753, 758 n.3 (2000) ("[I]n limine rulings are not binding on the trial judge, and the judge may always change his mind during the course of a trial.").

#### II. **DEFENDANT YANG'S MOTIONS IN LIMINE**

### A. Motion in Limine No. 1 to Exclude Certain Documents Located in the Bates Ranges **Provided for Government Exhibits One Through Nine**

In Motion in Limine No. 1, Defendant Yang asks the Court to exclude various immigration filings identified in the Government's Exhibit List that she believes are not relevant to the charged conduct. ECF No. 167 ("Yang Mot. No. 1") at 2. As part of the charged scheme to defraud, Defendant Yang is accused of having "submit[ted] and cause[d] to be submitted I-526 and I-829 petitions . . . containing false representations and material omissions." Superseding Indictment at ¶ 23. As relevant here, the Superseding Indictment identifies three specific I-526 or I-829 forms that form the basis of the charges: WZ's I-526 petition, identified as Government Exhibit 1; YZ's I-829 petition, identified as Government Exhibit 7; and SY's I-829 petition, identified as Government Exhibit 8. *Id.* ¶¶ 36, 38, 40; ECF No. 156; *see also* Yang Mot. No. 1 at 2. Defendant Yang objects that these exhibits, though they purport to contain only the aforementioned petitions, actually "include multiple unrelated immigration petitions or filings (the 'Unrelated Filings') that are distinct from the I-526 and I-829 petitions at issue." Yang Mot. No. 1 at 2. Defendant Yang therefore moves to exclude those "unrelated filings" as irrelevant under Federal Rule of Evidence 401 or likely to confuse the jury and cause undue prejudice under Federal Rule of Evidence 403. *Id.* at 3.

The Government responds that its exhibits do not contain any "unrelated filings." Rather, the exhibits at issue simply reflect the way that U.S. Citizenship and Immigration Services ("USCIS") organizes and evaluates EB-5 visa applications. ECF No. 191 at 3. According to the Government, USCIS considers submissions other than the applicant's I-526 or I-829 forms, and its records of each application include the supporting submissions. *Id.* As a result, the Government's exhibits contain documents other than the applicant's I-526 or I-829 form because "those

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documents . . . constituted part of the overall applications that USCIS reviewed in adjudicating those petitions." Id. The Government has not itself "shuffle[d] or rearrange[d]" the files it received from USCIS. Id. It is undisputed that WZ's visa application, YZ's visa application, and SY's visa application are relevant to the instant case, as they provide the factual predicate for various charges in the Superseding Indictment. As the Government represents that its exhibits contain only those filings that comprised each individual visa application, the objected-to documents are relevant as well.

Furthermore, the Government contends that forms that require the preparer—when that is someone other than the petitioner—to identify himself or herself are evidence of Defendants' control over the foreign investors' visa application processes. *Id.* at 4. Similarly, the Government asserts that forms that record contact information used by USCIS to provide status updates on pending petitions are evidence of Defendants' control over information from USCIS to the foreign investors. Id. The Government also argues that USCIS's requests for evidence and responses to such requests are evidence of the deficiencies in the petitions, as well as Defendants' alleged attempts to bolster false representations in the original submissions. Id. These proposed uses of immigration forms other than the applicant's I-526 or I-829 form are entirely appropriate.

Accordingly, Defendant Yang's motion is DENIED. Defendants may object on Rule 403 grounds when the Government seeks to introduce specific documents at trial.

#### B. Motion in Limine No. 2 Re: Christine Sarapu

In Motion in Limine No. 2, Defendants ask the Court to exclude portions of Government expert Christine Sarapu's report and to preclude Ms. Sarapu from testifying to the same. ECF No. 168 ("Yang Mot. No. 2"). Specifically, Defendants contend that Ms. Sarapu proposes to offer testimony "defining the applicable law and drawing legal conclusions as to what constitutes compliance with, or violations of, the law, in the following numbered paragraphs[:] 19, 23-29, 31-42, 45-50, 52-82, 84-86, and 100." *Id.* at 5. Defendants believe such testimony is not permitted by Federal Rule of Evidence 702 and may also run afoul of Federal Rule of Evidence 403.

Rule 702 permits expert witnesses to provide opinion testimony if "the expert's scientific,

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technical, or other specialized knowledge will help the trier of fact to understand the evidence or to determine a fact in issue." Fed. R. Evid. 702. As Defendants emphasize, however, "an expert witness cannot give an opinion as to her legal conclusion, i.e., an opinion on an ultimate issue of law." Nationwide Transp. Fin. v. Cass Info. Sys., Inc., 523 F.3d 1051, 1058 (9th Cir. 2008) (internal quotation marks omitted). This prohibition recognizes that, "when an expert undertakes to tell the jury what result to reach, this does not aid the jury in making a decision, but rather attempts to substitute the expert's judgment for the jury's." United States v. Diaz, 876 F.3d 1194, 1197 (9th Cir. 2017) (internal quotation marks and alterations omitted). It is also improper for an expert witness to give "legal explanations and conclusions" or otherwise "instruct the jury as to the applicable law," which is "the distinct and exclusive province of the court." *Nationwide* Transp. Fin., 523 F.3d at 1058.

"It is well-established, however, that expert testimony concerning an ultimate issue is not per se improper." Elsayed Mukhtar v. California State Univ., Hayward, 299 F.3d 1053, 1066 (9th Cir. 2002), overruled on other grounds by Estate of Barabin v. AstenJohnson, Inc., 740 F.3d 457 (9th Cir. 2014). Although the jury must decide any "ultimate issue of law," an expert witness may "aid the jury in understanding the facts in evidence even though reference to those facts is couched in legal terms." Hangarter v. Provident Life & Acc. Ins. Co., 373 F.3d 998, 1016-17 (9th Cir. 2004). That is, an expert's testimony "may refer to the law in expressing an opinion without that reference rendering the testimony inadmissible." *Id.* at 1017. In *Hangarter*, for instance, the Ninth Circuit held that expert witness Frank Caliri did not reach inappropriate legal conclusions on the ultimate legal issue of bad faith. *Id.* at 1016. As the Ninth Circuit explained, "[w]hile Caliri's testimony that Defendants deviated from industry standards supported a finding that they acted in bad faith, Caliri never testified that he had reached a legal conclusion that Defendants actually acted in bad faith." *Id.* Caliri also did not "instruct the jury as to the applicable law" simply because his testimony "that Defendants departed from insurance industry norms relied in part on his understanding of the requirements of state law." Id. at 1017. Those state law requirements were not directly at issue in the case and so "were ancillary to the ultimate issue of

bad faith." Id.

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Here, the Government intends to use Ms. Sarapu to show the materiality of Defendants' alleged falsehoods, which is an element of the federal visa fraud statute, see United States v. Matsumaru, 244 F.3d 1092, 1101 (9th Cir. 2001). ECF No. 193 at 4. A statement in a visa petition is material if it "could have affected or influenced the government's decision to grant those petitions." Id. To persuade the jury that Defendants' alleged misstatements were material, the Government proposes to have Ms. Sarapu "explain[] how USCIS evaluates the relevant visa applications and what information the agency relies upon in reaching its decision to grant or deny a given visa." ECF No. 193 at 1. Ms. Sarapu is apparently a Supervisory Adjudications Officer at USCIS with "extensive experience as an adjudications officer reviewing the visa petition forms at issue" and as a supervisor overseeing such adjudications officers. *Id.* at 3. Defendants do not contest Ms. Sarapu's qualifications in this regard.

The Court holds that, as a general matter, the Government may elicit testimony from Ms. Sarapu as to "the steps involved in applying for and obtaining an EB-5 visa" and "USCIS's approach to adjudicating EB-6 visa petitions." Id. at 4. The Ninth Circuit approved of similar testimony in *United States v. Matsumaru*, which also concerned visa fraud. There, the prosecution called to the witness stand an adjudication officer for the Immigration and Naturalization Service and a State Department official, both of whom had reviewed many E-2 treaty investor petitions the type of petition at issue in the case. 244 F.3d 1092, 1101 (9th Cir. 2001). To satisfy the prosecution's burden of proving materiality, those witnesses testified to whether and why "knowing certain facts could have affected or influenced their decision to approve the particular visa petition." *Id.* at 1101-02. The Government purports to use Ms. Sarapu for the same purpose in the instant case, and the Court sees no problem with that plan. The ultimate legal issue that the jury must decide is whether Defendants' alleged misstatements were material—not whether Defendants satisfied the legal requirements for an EB-5 visa. Thus, as in *Hangarter*, the legal requirements for an EB-5 visa are "ancillary" to the ultimate legal issue, though they may inform Ms. Sarapu's testimony as to what factors USCIS considers in adjudicating EB-5 petitions. As a

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result, Ms. Sarapu's testimony does not usurp either the jury's factfinding role or the judge's role in instructing the jury.

The "more obvious examples of . . . inadmissible expert testimony" offered by Defendants illustrate this distinction. Yang Mot. No. 2 at 5. For instance, Defendants take issue with Ms. Sarapu's statement that "a Form-I-526 must be filed in *good faith* and with full intention to follow the plan outlined in the petition. If the alien investor does not demonstrate that he or she filed the Form I-526 in good faith, USCIS may conclude that the investment in the commercial enterprise was made as a means of evading the immigration laws." Id. at 5. Defendants believe the "good faith" requirement—which does not appear in the relevant statutes or regulations—is Ms. Sarapu's gloss on the statutory command that if "the investment in the commercial enterprise was intended solely as a means of evading the immigration laws of the United States," the Attorney General "shall terminate the permanent resident status of the alien." 8 U.S.C. § 1186b(b)(1)(A). But Ms. Sarapu's report makes clear that she is not offering her own interpretation of the statutory requirements for an EB-5 visa—she is describing how USCIS interprets those requirements. How USCIS interprets the statutory requirements for an EB-5 visa is integral to understanding how USCIS evaluates EB-5 applications. It would be impossible for Ms. Sarapu to explain what factors USCIS considers in evaluating EB-5 applications without referencing the statutes and regulations from which those factors presumably derive. Ms. Sarapu is likewise entitled to explain how USCIS fills gaps in or otherwise interprets the relevant statutes and regulations in applying them.

Defendants' other examples are of the same ilk. Defendants object to Ms. Sarapu's citation to case precedents in explaining (1) the requirement that a petitioner submit a "comprehensive business plan," under 8 C.F.R. § 204.6(j)(4) and (2) the "Capital at Risk" requirement. Yang Mot. No. 2 at 6. Again, Ms. Sarapu is not advocating for a particular legal interpretation. The statements at issue simply describe the various case precedents that USCIS relies upon in determining whether those requirements have been met. Such statements are not impermissible "legal conclusions" about issues the jury must decide, but rather explanations of

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how USCIS understands and thus applies the immigration laws.

Having rejected Defendants' specific objections, the Court approves of the Government's proposed testimony. Accordingly, Defendants' motion is DENIED. The Government has said, however, that Ms. Sarapu "will not opine as to the truth or falsity of any particular representation in the visa applications submitted by Defendants," ECF No. 193 at 3, and the Court will enforce that promise.

#### C. Motion in Limine No. 4 to Exclude Evidence Regarding Ms. Yang's Personal **Expenses and Bank Accounts**

Defendant Yang's Motion in Limine No. 4 seeks to exclude evidence regarding Defendant Yang's personal expenses and bank accounts under Federal Rules of Evidence 402 and 403. ECF No. 171 at 2-4. The Government responds that evidence of Defendant Yang's personal expenses and bank accounts is admissible to show the fraudulent nature of Defendant Yang's scheme and that this evidence is not unfairly prejudicial. ECF No. 190 at 7-8.

Because this case concerns a scheme to defraud and money laundering, bank account records are relevant with regard to a defendant's knowledge of the fraudulent scheme. Courts routinely reject attempts to exclude bank records of defendants in fraud cases like this because "bank records [go] to one of the central issues in [a] prosecution for mail . . . fraud—the existence of a scheme to defraud." See United States v. Blitz, 151 F.3d 1002, 1007 (9th Cir. 1998). Additionally, the probative value of such records is not substantially outweighed by the danger of unfair prejudice, confusing the issues, misleading the jury, or wasting time and resources. See id. ("It would be an unusual case indeed where the financial records of a fraudulent enterprise .. would be considered irrelevant in a prosecution for fraud. This is not that case. Furthermore, it is difficult to imagine how the probative value of the records could have been 'substantially outweighed by the danger of unfair prejudice." (quoting Fed. R. Evid. 403)).

Evidence of Defendant Yang's personal spending is also admissible. Evidence of Defendant Yang's personal spending could be relevant to show, among other things, whether Defendant Yang used investor funds on personal expenses. *United States v. Cohen*, 539 Fed.

App'x 743, 745 (9th Cir. 2013) (holding that the district court did not abuse its discretion by admitting evidence about defendant's lifestyle and spending "because a description of his lifestyle was probative of the manner in which [the defendant] conducted his scheme and relevant to whether the money he received was an investment, a loan, or funds he spent rather than funds he intended to repay."). "Thus, its probative value was significant." *United States v. DeMuro*, 677 F.3d 550, 560 (3d Cir. 2012). In regards to whether this significant evidence should be excluded under Rule 403, the Ninth Circuit has noted that "even if . . . evidence result[s] in some prejudice (as all unfavorable evidence about a defendant does), it [is] not 'unfair prejudice'" and does not counsel in favor if exclusion when the evidence has a "high probative value." *Blitz*, 151 F.3d at 1009. The same conclusion follows as to Defendant Yang's arguments that evidence of her personal spending would confuse the issues or waste time.

Accordingly, the Court DENIES Defendant Yang's fourth motion in limine to exclude evidence regarding Defendant Yang's personal expenses and bank accounts.

#### III. CONCLUSION

For the foregoing reasons the Court DENIES Defendants' motions in limine.

#### IT IS SO ORDERED.

Dated: October 29, 2019

LUCY H. KOH

United States District Judge

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